Major New Source Review Reform (Revision E03) Final Amendments

State Air Pollution Control Board June 21, 2006

- Board adopted final rule 12/08/05.
- Board changes to final:
 - Effective date consistent with normal APA process (not tied to EPA SIP approval).
 - Removal of demand growth exclusion for projected emissions.
 - Different 2-year baseline period allowed for non-EGUs upon acceptable demonstration.
- Final regulation published 01/23/06.
- Effective date 02/22/06.

Petition process – APA 2.2-4007 K:

- Allowed if significant changes are made to the regulation between proposed and final.
- Must be within 30 days of publication of regulation in Virginia Register.
- Regulation suspended: notice of suspension published in Virginia Register.
- 30-day comment period and public meeting.
- Comments accepted only on changes made between proposed and final.

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Petition process:

- Over 25 signatures received.
- Suspension notice and notice of comment period published 03/06/06.
- Public meeting and close of comment 04/05/06.
 - 3 attendees, one provided testimony
 - 13 detailed written comments

Summary of public comment

- Primarily focused on demand growth.
- Two basic positions:
 - Do not include demand growth
 - Reinstitute demand growth

Summary of public comment

- Reasons to not include demand growth:
 - too broadly worded
 - projected emissions artificially minimized
 - no way to distinguish increases solely attributable to demand growth from increases due to physical change
 - undue reliance on source determinations
 - will complicate enforcement
 - no concomitant benefits

Summary of public comment

- Reasons to include demand growth:
 - required by federal law: causality principle
 - consistency with other states
 - need for flexibility and competitiveness
 - avoidance of capacity confiscation
 - encourage less polluting processes and equipment
 - avoid unnecessary and expensive permitting with little environmental benefit

Other issues considered

EPA Region III:

- Informal discussion
- Formal correspondence

DEQ:

Permitting staff analysis

June 21, 2006

Permitting analysis

- All 12 PSD permitting actions at existing sources since 11/99 studied
- 7 facilities not eligible to utilize demand growth
- 5 eligible facilities
 - under 10-20-30% growth scenarios:
 - -- all 5 would still have triggered PSD review
 - under worst-case scenario (demand growth = past potential to emit):
 - -- 4 would still have triggered PSD review

Proposed final rule

- Recommended changes:
 - Reinstate the hybrid test provisions
 - Reinstate the demand growth exclusion provisions

Department Recommendation:

- -That the board adopt the proposal with an effective date of September 1, 2006.
- That the proposal be submitted to EPA as a State Implementation Plan Revision.